Shaping Our Place 2026

Local Development Framework

Core Strategy

Spatial Report
Background Paper

January 2010





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1.0 Introduction

- 1.1 A new planning system was introduced during October 2004. This replaces local plans with Local Development Frameworks (LDF). The LDF can be regarded as a portfolio of various planning documents, which can be developed and progressed separately.
- 1.2 The Government's intention is that the LDF should express those elements of the Sustainable Community Strategy the long-term planning document for improving the quality of life and services in a local area which relate to the development and use of land. To achieve this, it is important for the local planning authority to actively engage with the Local Strategic Partnership (LSP), the body responsible for preparing the Sustainable Community Strategy, on the development of LDF documents. The LSP is best described as a practical tool for joining up services to address local issues and priorities and to make more efficient use of available resources.

Purpose of report

- 1.3 This spatial report is based on the Sustainable Community Strategy for Herefordshire, and its purpose is to illustrate the spatial linkages between the Core Strategy and the Sustainable Community Strategy at an early stage, to inform the evidence base upon which it is being prepared.
- 1.4 This report will inform the evidence base at a number of levels, from the longterm spatial vision and strategic themes of the Sustainable Community Strategy through to the more detailed issues and actions contained within regional and national policy guidance, where they have a spatial dimension.

Structure of report

- 1.5 The structure of the remainder of this report is as follows:
 - Background and Context;
 - The Planning System and Proposed LDF Documents;
 - Linking the Core Strategy to the Sustainable Community Strategy;
 - Draft Core Strategy Objectives;
 - · Conformity with other Plans, Policies and Programmes;
 - Conclusion

2.0 Background and Context

- 2.1 In October 2004, the Government introduced a new town and country planning system called the Local Development Framework (LDF), which will eventually replace the existing Herefordshire Unitary Development Plan (UDP), adopted in March 2007.
- 2.2 The new system is aimed at making the planning process much simpler, while speeding up the production of planning documents and ensuring that the community has greater involvement in the process. Planning Policy Statement 12 (PPS12): Local Spatial Planning sets out the key aims for LDFs, and they include flexibility (quick response to changing local circumstances by enabling frequent review) and front loading (early and effective community engagement).

2.3 PPS12 requires local planning authorities to adopt a spatial planning approach to the preparation of LDFs. Spatial planning is regarded as going beyond traditional land use planning to bring together and integrate policies for the development and use of land with other policies and programmes which influence the nature of places and how they function. Importantly, and setting the context to this report, a key aim for spatial planning is to:

"Produce a vision for the future of places that responds to the local challenges and opportunities, and is based on evidence, a sense of local distinctiveness and community derived objectives, within the overall framework of national policy and regional strategies" (Para 2.1, PPS12: 4)

- 2.4 Accordingly, LDFs will need to have regard to the principles and characteristics of various strategies and programmes. These will include strategies for education, health, social inclusion, waste, biodiversity, recycling, environmental protection and both urban and rural regeneration.
- 2.5 Herefordshire Council has a duty to consult with all bodies responsible for those strategies and much emphasis is given to the particular need to link the Core Strategy of the LDF to the Sustainable Community Strategy.
- 2.6 The Sustainable Community Strategy is increasingly being seen as the appropriate vehicle within which to incorporate and develop the strategies of a range of bodies that have direct influence upon the local community.
- 2.7 The Sustainable Community Strategy is produced under the steer of the Herefordshire Partnership, which is the county's LSP, and is a broad network of groups and organisations, covering a wide range of public, private and voluntary and community interests. PPS12 contains specific advice as follows:

"Unitary and district authorities should align and co-ordinate the Core Strategy of the LDF with their Sustainable Community Strategies" (Para 4.34, PPS12: 15)

"The Core Strategy is critical in delivering corporate and community aspirations (in the context of the Regional Spatial Strategy). Therefore the key spatial planning objectives for the area should be in alignment with priorities identified in the Sustainable Community Strategy" (Para 4.35, PPS12: 15)

- 2.8 The emerging Core Strategy will be one of the key LDF documents, as it will provide the spatial framework for future development and land uses within Herefordshire, setting out the broad locations for delivering new housing and other important strategic development needs such as employment, retail, leisure, community, essential public services and transport.
- 2.9 PPS12 advises that the Core Strategy will be subject to a rigorous procedure of Independent Examination to test the soundness of the document and ensure that the necessary legal requirements for its preparation have been undertaken. There are currently three tests of soundness, all of which the emerging Core Strategy must pass in order to ensure it is sufficiently robust to be adopted.

- 2.10 To be sound a Core Strategy should be:
 - 1. Justified:
 - 2. Effective; and
 - 3. Consistent with national policy
- 2.11 Herefordshire's Core Strategy will be considered effective if its policies are internally consistent with any strategies of the council and other organisations with implications for the development and use of land, i.e. the Regional Spatial Strategy (RSS) and the Local Transport Plan.
- 2.12 The council has and continues to produce a wide variety of documents with potential land use implications and analysis of these will help to ensure that the Core Strategy is 'locally distinctive' identifying specific Herefordshire issues and specific Herefordshire solutions.

3.0 The Planning System and Proposed LDF Documents

3.1 Before exploring ways of linking the Core Strategy to the Sustainable Community Strategy, it is necessary to highlight, in some detail, the nature of the LDF, and its basic components.

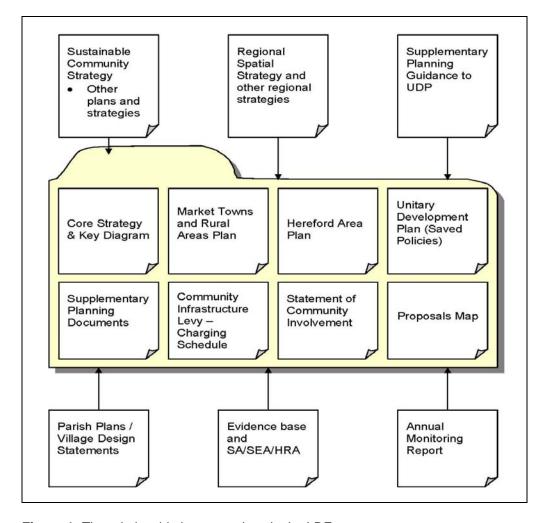


Figure 1: The relationship between plans in the LDF

- 3.2 The LDF will ultimately consist of Local Development Documents (LDD), including Development Plan Documents (DPD) that are part of the statutory development plan and further Supplementary Planning Documents (SPD) which expand upon policies set out in a DPD. The LDF already includes the Statement of Community Involvement (SCI), the Local Development Scheme (LDS) and the Annual Monitoring Report (AMR).
- 3.3 The LDF, together with the RSS, provides the essential framework for local spatial planning and the role of the key documents can be explained as follows:
 - LDS The Local Development Scheme is a three-year work programme which sets out the intended delivery schedule for each of the LDF components, including the various stages of consultation.
 - **SCI** The Statement of Community Involvement, adopted in March 2007, establishes the standards for consultation with the local community for both LDF documents and major planning applications. The SCI details when consultation will occur and generally seeks to develop co-ordinated consultation between the LDF, the Sustainable Community Strategy and various community planning exercises.
 - **DPD** Development Plan Documents have statutory status and will be produced as follows:
 - <u>Core Strategy</u> This will establish the strategy for distribution of development across Herefordshire up to 2026. The council formally commenced work on the Core Strategy in 2007 and the current LDS timetable anticipates that it will reach adoption by March 2011.
 - Hereford Area Plan DPD This will set out proposals for the delivery of sustainable housing and other growth in Hereford, including regeneration proposals for the Edgar Street Grid.
 - Market Towns and Rural Areas DPD This will set out spatial planning policies for the market towns and the wider rural areas.
 - SPD Supplementary Planning Documents are non-statutory and can be prepared to support the delivery of major development sites or complex areas of policy. The council has adopted several SPDs over the past few years covering a wide variety of topics from planning obligations and polytunnels, through to the regeneration of Edgar Street Grid and Model Farm in Ross-on-Wye.
- 3.4 It is important to note that the Herefordshire UDP (2007) has been saved within the LDF as the Adopted Local Plan, providing the appropriate planning context until the various elements are gradually replaced by LDF documents.

4.0 Linking the Core Strategy to the Sustainable Community Strategy

- 4.1 Strong and Prosperous Communities, the Local Government White Paper published in October 2006, outlines the intention and advantages of integrating the Sustainable Community Strategy into the broader LDF process. It also explains how the link between the Core Strategy and the Sustainable Community Strategy is founded on the principle of sustainability and the ability to collectively deliver sustainable communities.
- 4.2 The latest version of Planning Together, which was originally published by Communities and Local Government in July 2007, builds on the Local Government White Paper and advises that there should be clear links between the Core Strategy and the Sustainable Community Strategy.
- 4.3 Also of importance is the new performance framework for local government which has introduced the Local Area Agreement (LAA) as a three-year statutory agreement between the council and central government, setting out the priorities for action in the short term to deliver the long-term outcomes envisaged by the Sustainable Community Strategy.
- 4.4 In general, the aim of the LAA is to strengthen the ability of Herefordshire Council (together with its partners, including local people, and with neighbouring authorities when relevant) to determine the actions required to address locally-determined and agreed priorities.
- 4.5 The diagram below illustrates how these three important documents the Sustainable Community Strategy, Core Strategy and LAA relate together and the components involved in both developing and delivering them:

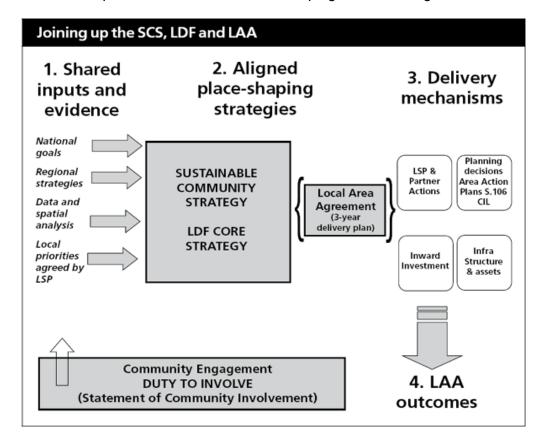


Figure 2: Relationship between Core Strategy and Sustainable Community Strategy

- 4.6 The main underlying principle of the Sustainable Community Strategy is that it should deal with the socio-economic and environmental issues, which are of importance to the welfare of the community. It sets out a long-term strategic vision for the future of Herefordshire, giving an idea of the sort of place that people would like it to be in 2020. Intrinsic to this vision are the principles of community involvement, sustainable development and promoting diversity.
- 4.7 The following long-term strategic vision defines the shared vision of the Herefordshire Partnership:

"Herefordshire will be a place where people, organisations and businesses working together within an outstanding natural environment will bring about sustainable prosperity and well being for all." (Sustainable Community Strategy for Herefordshire, 2009: 4)

- 4.8 The Sustainable Community Strategy for Herefordshire is guided by the following principles:
 - Realise the potential of Herefordshire, its people and communities;
 - Integrate sustainability into all our actions;
 - Ensure an equal and inclusive society:
 - Build on the achievements of partnership working;
 - Protect and improve Herefordshire's distinctive environment
- 4.9 There are four strategic themes which underpin these guiding principles, all of which reflect the priorities expressed by local people and together will help us achieve the shared vision. The five strategic themes are:
 - 1. Economic Development and Enterprise:
 - 2. Healthier Communities and Older People;
 - 3. Children and Young People;
 - 4. Stronger Communities;
 - 5. Environment.
- 4.10 For each theme the strategy sets a number of priorities to be addressed, all of which are set out in Appendix 1. It should however, that these are draft priorities, as the Sustainable Community Strategy is currently being refreshed.
- 4.11 Coupled with the results of internal and external consultations on the Core Strategy since 2007, these issues have set the context for the preparation of the following **spatial vision**:

"Herefordshire will be a place of distinctive environmental, historical and cultural assets and local communities, with sustainable development fostering a high quality of life for those who live, work and visit here. A sustainable future for the county will be based on the interdependence of the themes of social progress, economic prosperity and environmental quality with the aim of increasing the county's self-reliance and resilience". (LDF Core Strategy Place Shaping Paper, 2010: 8)

5.0 Draft Core Strategy Objectives

- 5.1 The proposed spatial vision provides the strategic and local context for the twelve objectives listed below:
 - To meet housing needs of all sections of the community (especially those in need of affordable housing), by providing a range of quality, energy efficient homes in the right place at the right time;
 - 2. To improve the health, wellbeing and quality of life of all residents by ensuring new developments positively contribute towards better access to, provision and use of, improved public open spaces, sport and recreation, education, cultural and health facilities;
 - 3. To support existing education, lifelong learning and retention of our young people through the provision and/or improvement of higher education, skills development and training facilities;
 - 4. To reduce the need for travel and lessen harmful impacts of traffic growth, promote active travel and improve quality of life by locating significant new development where access to employment, shopping, education, health, recreation, leisure and other services are, or could be made available by walking, cycling or public transport;
 - 5. To improve access to services in rural areas and movement and air quality within urban areas by ensuring new developments support the provision of an accessible, integrated, safe and sustainable transport network and improved traffic management schemes:
 - 6. To provide more local, better paid job opportunities to limit outcommuting and strengthen the local economy by attracting higher value-added, knowledge based industries and cutting-edge environmental technologies to new/existing employment land and enabling existing businesses to grow and diversify, facilitated by the universal provision of a high bandwidth broadband service;
 - 7. To strengthen Hereford's role as a sub-regional focus for the county, through city centre expansion as part of wider city regeneration and through the provision of a balanced package of transport measures including Park and Ride, bus priorities schemes and a relief road including a second river crossing;
 - 8. To improve the economic viability of the market towns, villages and their rural hinterlands by facilitating employment generation and diversification, improving delivery and access to services (including affordable housing) and realising the value of the environment as an economic asset;
 - 9. To develop Herefordshire as a destination for quality leisure visits and sustainable tourism by enabling the provision of new, as well as enhancement of existing, tourism infrastructure;

- 10. To achieve sustainable communities and protect the environment by delivering well-designed places, spaces and buildings, which use land efficiently, reinforce local distinctiveness and are supported by the necessary infrastructure including green infrastructure:
- 11. To address the causes and impacts of climate change by ensuring new development: uses sustainable design and construction methods to conserve natural resources, does not increase flood risk to new or existing property, increases the use of renewable forms of energy to reduce carbon emissions, minimises waste and pollution, manages water supply and conservation and conserves and protects biodiversity and geodiversity;
- 12. To conserve, promote, utilise and enjoy our natural, built historic and cultural assets for the fullest benefit of the whole community by safeguarding the county's current stock of environmental assets from loss and damage, reversing negative trends, ensuring best condition and encouraging expansion, as well as appropriately managing future assets.
- 5.2 Appendix 1 reveals that the priorities of the Sustainable Community Strategy are fully reflected in these objectives.

6.0 Conformity with other Plans, Policies and Programmes

- 6.1 As mentioned previously, while the Core Strategy is intended to act as the spatial vision of the Sustainable Community Strategy, it should also aim to cover the concerns of a wide range of other plans, policies and programmes.
- The hierarchy of plans, policies and programmes which set the context for the preparation of the Core Strategy are set out in Appendix 2 of this report.

7.0 Cross Boundary Issues

- 7.1 Herefordshire as a county does not exist in a spatial vacuum and is directly interrelated socially, economically and environmentally with the places adjoining its administrative boundary.
- 7.2 As a consequence, there are a number of cross boundary planning issues which the council needs to progress in partnership with the following local planning authorities:
 - Malvern Hills District Council:
 - Forest of Dean District Council;
 - Shropshire Council;
 - Monmouthshire County Council;
 - Powys County Council;
 - Brecon Beacons National Park Authority.

7.3 The council has undertaken an appraisal of the development plans prepared by each of these authorities and this can be found in a separate Cross Boundary Issues Report which can be found on the council's website.

8.0 Conclusion

- 8.1 In conclusion, the planning system has been substantially reformed to embed community responsive policy making at its heart and deliver sustainable development. This takes its focus far wider than traditional land use planning. The new spatial planning system requires planners to actively collaborate with the wide range of bodies and agencies that help to shape local areas.
- 8.2 The LDF for Herefordshire is to set out, in the form of a portfolio, the different plans which will collectively deliver the spatial planning strategy for the county. These plans are being drawn up with community involvement and present a shared vision and strategy of how Herefordshire should develop. The new planning system therefore both offers, and requires, the development of a stronger leadership role for the council, built on collaboration through the Herefordshire Partnership and accountable delivery through the Local Area Agreement.
- 8.3 The spatial planning objectives for local areas, as set out in the LDF Core Strategy, should be fully aligned not only with national and regional plans (most critically the Regional Spatial Strategy), but also with the shared local priorities set out in Sustainable Community Strategies. There needs to be a dynamic relationship between these two critical vision strategies, and this is being strongly encouraged by government (as set out in the Statutory Guidance Creating Strong and Prosperous Communities and in PPS12).
- 8.4 In compiling this spatial report, Herefordshire Council has taken adequate steps to ensure that the emerging set of spatial planning objectives for the county are aligned with Sustainable Community Strategy priorities.

Appendix 1

Spatial linkages between Core Strategy and Sustainable Community Strategy

Draft Core Strategy Objectives	Core Strategy Key Issues	Sustainable Community Strategy Priorities
Objective 1 To meet housing needs of all sections of the community	 Providing for the needs of all generations; Ensuring appropriate housing provision and affordability; Ensuring high quality, locally distinctive, sustainable design and construction 	 Ensure vulnerable people have access to a range of housing options, including support and the ability to live independently; Support people with assessed social care needs to live independently in their own homes wherever possible, with the services and information they need; Provide affordable housing and address homelessness.

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Sustainable Community Draft Core Strategy Core Strategy Key Issues Objectives Strategy Priorities Objective 2 Providing for the needs of Children and young people all generations; are healthy and have Improving health, wellbeing and healthy lifestyles; quality of life Provision of an access to important services and Reduce traffic congestion facilities in urban and rural and improve health through integrated areas: transport provision. Improving transport including opportunity for infrastructure, choice, maximising walking, cycling and public movement and communications transport; throughout the county; Protect and enhance biodiversity within the Reducing the opportunities for crime and anti-social county; behaviour; Encourage investment in Regeneration of the high quality streets, public spaces and the built county; environment; Addressing the impacts of climate change, including Support smokers to quit, flooding: particularly young, pregnant long-term smokers: Protection and enhancement of Support people to maintain environmental assets such a healthy weight; as historic buildings, open spaces and designated Reduce the level of sites: harmful alcohol use, particularly among young Improving air quality in specific locations due to people: vehicle pollution. Work with local people to enhance emotional wellbeing and intervene to reduce suicide, accidents and injuries; Support people with assessed social care needs to live independently in their own homes wherever possible, with the services and information they need; Ensure vulnerable adults are kept safe by a fast and reliable response; Provide accessible, high quality sporting, cultural and recreational facilities and activities: Ensure fair access to the services which Herefordshire residents'

need.

Draft Core Strategy Objectives	Core Strategy Key Issues	Sustainable Community Strategy Priorities
Objective 3 To support existing education, life-long learning and retention of our young people	 Provision of access to important services and facilities in urban and rural areas; The need to capitalise on educational achievements through higher education provision and skills development; Diversification of the economy to higher value added industries such as research and development; Regeneration of the county 	 Children and young people achieve their potential in education, personal, social and physical environment; Children and young people engage in further education, employment and training on leaving school; Develop a more adaptable and higher skilled workforce and make training available to help businesses take on employees; Attract high quality and better paid employment into the county and encourage entrepreneurship and innovation;
		Provide accessible, high quality sporting, cultural and recreational facilities and activities
Objective 4 To reduce the need for travel and lessen harmful impacts on traffic growth, promote active travel and improve quality of life	Provision of access to important services and facilities in urban and rural areas; Improving transport infrastructure, choice, movement and communications throughout the county; Improving poor air quality in specific locations due to vehicle pollution.	 Support businesses and home working through better Broadband services; Reduce traffic congestion and improve health through integrated transport provision, including opportunity for maximising walking, cycling and public transport; Act to mitigate climate change and its consequences including promoting adaptation where this is necessary and appropriate; Encourage investment in high quality streets, public spaces and built environment;
		Increase road safety.

Sustainable Community Draft Core Strategy Core Strategy Key Issues Objectives Strategy Priorities Objective 5 Provision of an access to Support businesses and important services and home working through better Broadband services; To improve access to services facilities in urban and rural in rural areas and movement areas; and air quality within urban Reduce traffic congestion areas Improving transport and improve health infrastructure, choice, through integrated transport provision, movement and including opportunity for communications maximising walking, throughout the county; cycling and public Addressing the impacts of transport; climate change, including Encourage investment in flooding; high quality streets, public Improving poor air quality spaces and the built in specific locations due to environment; vehicle pollution. Increase road safety; Act to mitigate climate change and its consequences including promoting adaptation where this is necessary and appropriate; Provide accessible, high quality sporting, cultural and recreational facilities and activities; Ensure fair access to the services which Herefordshire residents' need.

Sustainable Community Draft Core Strategy Core Strategy Key Issues Objectives Strategy Priorities Objective 6 Providing for the needs of Attract high quality and all generations; better paid employment To provide more local, better into the county and paid job opportunities to limit Provision of an access to encourage out-commuting and strengthen important services and entrepreneurship and the economy innovation; facilities in urban and rural areas: Promote Herefordshire as The need to capitalise on a destination for food, tourism and businesses; educational achievements through higher education provision and skills Sustain existing development; businesses with advice and guidance to minimise Diversification of the job losses and work with economy to higher value partners to support added industries such as employment; research and development; Develop a more adaptable Improving transport and higher skilled workforce and make infrastructure, choice, movement and training available to help businesses take on communications employees; throughout the county; Support businesses and Regeneration of the county; home working through better Broadband services; Promoting tourism and Improve business cultural activities in the accommodation and county employment land quality and availability; Encourage businesses to reduce carbon dioxide and make savings through sustainable working practices; Encourage investment in high quality streets, public spaces and the built environment.

Draft Core Strategy Sustainable Community Core Strategy Key Issues Strategy Priorities Objectives Objective 7 Provision of an access to Sustain existing important services and businesses with advice To strengthen Hereford's role facilities in urban and rural and guidance to minimise as a sub-regional focus for the areas: job losses and work with county partners to support employment; Improving transport infrastructure, choice, movement and Improve business communications accommodation and throughout the county; employment land quality and availability; Diversification of the economy to higher value Attract high quality and better paid employment added industries such as research and development; into the county and encourage entrepreneurship and Regeneration of the county; innovation; Promoting tourism and Promote Herefordshire as a destination for food, cultural activities in the tourism and businesses; county; Protection and Reduce traffic congestion and improve health enhancement of environmental assets such through integrated as historic buildings, open transport provision, including opportunity for spaces and designated maximising walking, sites: cycling and public Improving poor air quality transport: in specific locations due to Encourage businesses to vehicle pollution; reduce carbon dioxide and make saving through Ensuring high quality, sustainable working locally distinctive, practices; sustainable design and construction. Encourage investment in high quality streets, public spaces and the built environment; Assist local communities to identify, retain and develop local distinctiveness; Provide accessible, high quality sporting, cultural and recreational facilities and activities: Ensure fair access to the services which Herefordshire residents'

Draft Core Strategy Sustainable Community Core Strategy Key Issues Objectives Strategy Priorities Objective 8 Provision of an access to Sustain existing important services and businesses with advice To improve the economic facilities in urban and rural and guidance to minimise viability of the market towns, areas: job losses and work with villages and their rural partners to support hinterlands employment; Improving transport infrastructure, choice, movement and Improve business communications accommodation and throughout the county; employment land quality and availability; Diversification of the economy to higher value Attract high quality and better paid employment added industries such as research and development; into the county and encourage Regeneration of the entrepreneurship and innovation; county; Promoting tourism and Promote Herefordshire as a destination for food, cultural activities in the tourism and businesses: county; Protection and Reduce traffic congestion and improve health enhancement of environmental assets such through integrated as historic buildings, open transport provision, including opportunity for spaces and designated maximising walking, sites: cycling and public Improving poor air quality transport: in specific locations due to vehicle pollution; Encourage businesses to reduce carbon dioxide and make saving through Ensuring high quality, sustainable working locally distinctive, practices; sustainable design and construction. Encourage investment in high quality streets, public spaces and the built environment; Assist local communities to identify, retain and develop local distinctiveness; Provide accessible, high quality sporting, cultural and recreational facilities and activities: Ensure fair access to the services which Herefordshire residents'

need.

Sustainable Community Draft Core Strategy Core Strategy Key Issues Objectives Strategy Priorities Objective 9 Provision of an access to Support businesses important services and through home working and To develop Herefordshire as a facilities in urban and rural better Broadband services; destination for quality leisure areas: visits and sustainable tourism Promote Herefordshire as Improving transport a destination for food. infrastructure, choice, tourism and businesses; movement and communications Reduce traffic congestion throughout the county; and improve health through integrated Regeneration of the transport provision. county; including opportunity for maximising walking, cycling and public Promoting tourism and cultural activities in the transport; county; Encourage businesses to reduce carbon dioxide and Addressing the impacts of climate change, including make savings through sustainable working flooding; practices; Protection and enhancement of Promote sustainable land management; environmental assets such as historic buildings, open spaces and designated Provide accessible, high sites: quality sporting, cultural and recreational facilities Better use of resources and activities: including water, minerals. land, energy and Act to mitigate climate promoting use of change and its renewable energy and consequences including reducing waste generation promoting adaptation throughout the county; where this is necessary and appropriate; Ensuring high quality, locally distinctive, Protect and enhance sustainable design and biodiversity within the construction. county; Maintain landscape character; Encourage investment in high quality streets, public spaces and the built environment: Assist local communities to identify, retain and develop local distinctiveness: Protect water resources and their environments and encourage responsible water use: Encourage businesses to reduce carbon dioxide and make savings through sustainable working

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practices.

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Sustainable Community Draft Core Strategy Core Strategy Key Issues Objectives Strategy Priorities Objective 10 Improving transport Act to mitigate climate infrastructure, choice, change and its To achieve sustainable movement and consequences including communities and protect the communications promoting adaptation environment throughout the county; where necessary and appropriate; Addressing the impacts of climate change, including Reduce waste and flooding: increase recycling: Protection and Protect and enhance enhancement of biodiversity within the environmental assets such county; as historic buildings, open spaces and designated Protect water resources sites; and their environments and encourage responsible Better use of resources water use; including water, minerals, land, energy and Promote sustainable land promoting use of management; renewable energy and reducing waste generation Ensure fair access to the throughout the county; services which Herefordshire residents' Improving poor air quality need: in specific locations due to vehicle pollution; Raise awareness and understanding of Ensuring high quality, volunteering, promoting locally distinctive, mutual benefits to the sustainable design and individual and the wider construction. community; Encourage communities and individuals to participate and influence local decisions which affect them; Promote a county where people feel accepted, confident and empowered; Ensure communities are more resilient and recover from emergencies through effective partnership planning and co-ordination; Reduce traffic congestion and improve health through integrated transport provision, including opportunity for maximising walking, cycling and public transport; Encourage businesses to reduce carbon dioxide and make savings through sustainable working LDF Core Strategy: Spatial Report for Evidence Base 18

practices.

Draft Core Strategy Sustainable Community Core Strategy Key Issues Objectives Strategy Priorities Objective 11 Provision of an access to Reduce waste and important services and increase recycling; To address the causes and facilities in urban and rural impacts of climate change areas: Act to mitigate climate change and its Improving transport consequences including infrastructure, choice, promoting adaptation movement and where this is necessary communications and appropriate; throughout the county; Protect and enhance Addressing the impacts of biodiversity within the climate change, including county; flooding; Maintain landscape Protection and character; enhancement of environmental assets such Encourage investment in as historic buildings, open high quality streets, public spaces and designated spaces and the built sites; environment; Better use of resources Assist local communities to including water, minerals, identify, retain and develop land, energy and local distinctiveness: promoting use of renewable energy and Protect water resources reducing waste generation and their environments and throughout the county; encourage responsible water use; Improving poor air quality in specific locations due to Promote sustainable land vehicle pollution; management; Ensuring high quality, Provide accessible, high locally distinctive, quality sporting, cultural sustainable design and and recreational facilities construction. and activities; Reduce traffic congestion and improve health through integrated transport provision, including opportunity for maximising walking, cycling and public transport; Improve business accommodation and employment land quality and availability.

Draft Core Strategy Sustainable Community Core Strategy Key Issues Objectives **Strategy Priorities** Objective 12 Addressing the impacts of Encourage businesses to climate change, including reduce carbon dioxide and To conserve, promote, utilise flooding; make savings through and enjoy our natural, built, sustainable working historic and cultural assets for Protection and practices: the fullest benefit of the whole enhancement of community environmental assets such Reduce waste and as historic buildings, open increase recycling; spaces and designated sites; Act to mitigate climate change and its Better use of resources consequences including including water, minerals, promoting adaptation land, energy and where this is necessary promoting use of and appropriate; renewable energy and reducing waste generation Protect and enhance throughout the county; biodiversity within the county; Improving poor air quality in specific locations due to Maintain landscape vehicle pollution; character; Ensuring high quality, Encourage investment in locally distinctive, high quality streets, public sustainable design and spaces and the built construction. environment: Assist local communities to identify, retain and develop local distinctiveness: Protect water resources and their environments and encourage responsible water use; Promote sustainable land management; Provide accessible, high quality sporting, cultural

and recreational facilities

and activities.

Appendix 2

Conformity with other plans, policies and programmes

Plan/Policy/Programme	Key Objectives Relevant to LDF	Draft Core Strategy Objectives
National		
PPS1: Delivering Sustainable Development (2005)	Make suitable land available for development in line with economic, social and environmental objectives to improve people's quality of life; Protect and enhance the	Objectives 1-12
	natural and historic environment, the quality and character of the countryside and existing communities;	
	Ensure high quality development through good and inclusive design;	
	Ensure that development supports existing communities and contributes to the creation of safe, sustainable liveable and mixed communities with good access to jobs and key services for all members of the community.	
PPS3: Housing (2006)	Prioritise the re-use of previously developed land with urban areas, in preference to greenfield sites;	Objective 1;Objective 7;Objective 8;
	Provide greater choice and a better mix in the size, type and location of housing;	Objective 10.
	Plan to meet the housing requirements of the whole community; including those in need of affordable and special needs housing.	

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Plan/Policy/Programme	Key Objectives Relevant to LDF	Draft Core Strategy Objectives
PPS4: Planning for Sustainable Economic Development – Consultation Draft (2009)	 Raise the productivity of the UK economy; Maximise job opportunities for all; Improve the economic performance of all English regions and reduce the gap in economic growth rates between regions; Deliver sustainable development, the key principles of which, including responding to climate change, are set out in PPS 12 and the annex to PPS1 on Climate Change; Build prosperous communities by improving the economic performance of cities, sub-regions and local areas, promoting regeneration and tackling 	 Objective 3; Objective 6; Objective 7; Objective 8; Objective 9; Objective 10; Objective 11.
PPS6: Planning for Town Centres (2005) PPS7: Sustainable Development in Rural Areas (2004)	deprivation. Promote the vitality and viability of town centres by planning for growth and development of existing centres. Raise quality of life and the environment in rural areas through the promotion of thriving, inclusive and sustainable rural communities.	 Objective 7 Objective 8. Objective 1; Objective 2; Objective 4; Objective 5; Objective 6; Objective 8; Objective 10 Objective 11; Objective 12.

Plan/Policy/Programme	Key Objectives Relevant to LDF	Draft Core Strategy Objectives
PPS9: Biodiversity and Geological Conservation (2005)	Promote sustainable development, conserve, enhance and restore the diversity of England's wildlife and geology; Contribute to rural renewal and urban renaissance by enhancing biodiversity in green spaces and ensuring that developments take account of the role and value of biodiversity.	Objective 10;Objective 11;Objective 12.
PPS10: Planning for Sustainable Waste Management (2005)	 Protect human health and the environment by producing less waste and by using it as a resource wherever possible; Break the link between economic growth and the environmental impact of waste. 	Objective 10;Objective 11.
PPG13: Transport (2001)	Promote more sustainable transport choices for people and freight; Promote accessibility to jobs, shopping, leisure facilities and services by public transport, cycling and walking; Reduce the need to travel by located new development in places that can be served by public transport.	Objective 4;Objective 5;Objective 10;Objective 11.
PPS15: Planning and the Historic Environment – Consultation Draft (2009)	Protect and enhance historic buildings, conservation areas and other elements of the historic environment, by regulating the development and use of land whilst reconciling the need for economic growth with the need to protect the natural and historic environment.	Objective 12.

Plan/Policy/Programme	Key Objectives Relevant to LDF	Draft Core Strategy Objectives
PPG17: Planning for Open Space, Sport and Recreation (2002)	Support an urban renaissance by creating local networks of high quality and well managed and maintained open spaces, sports and recreational facilities;	Objective 2;Objective 10;Objective 12.
	Support urban renewal and recognise that the countryside can play an important role in the regeneration of the economies of rural areas.	
World Class Places: The Government's Strategy for Improving Quality of Place (CLG, 2009)	Encourage local civic leaders to prioritise quality of place;	Objective 3;Objective 7;
(023, 2003)	Put the public and community at the centre of place-shaping;	Objective 8;Objective 9;
	Encourage higher standards of market-led development;	Objective 10.
	Strengthen quality of place skills, knowledge and capacity.	

Plan/Policy/Programme	Key Objectives Relevant to LDF	Draft Core Strategy Objectives
Delivering a Sustainable Transport System (DfT, 2008)	 Support national economic competitiveness and growth, by delivering reliable and efficient transport networks; Reduce transport's emissions of carbon dioxide and other greenhouse gases, with the desired outcome of tackling climate change; Contribute to better safety, security and health and longer life expectancy by reducing the risk of death, injury or illness arising from transport, and by promoting travel modes that are beneficial to health; Promote greater equality of opportunity for all citizens, with the desired outcome of achieving a fairer 	 Objective 2; Objective 4; Objective 5; Objective 10; Objective 11.
	 Improve quality of life for transport users and non- transport users, and to promote a healthy natural environment. 	

Plan/Policy/Programme	Key Objectives Relevant to	Draft Core Strategy Objectives
Water Strategy – Future Water (Defra, 2008)	 Improve the quality of our water environment and the ecology which it supports, and continued to provide high levels of drinking water quality from our taps; Sustainably manage risks from flooding and coastal erosion, with greater understanding and more effective management of surface water; Ensure a sustainable use of water resources, and implemented fair, affordable and cost reflective water charges; Cut greenhouse gas emissions; Embed continuous adaptation to climate change and other pressures across the water 	 Objective 4; Objective 10; Objective 11; Objective 12.
The UK Sustainable Development Strategy: Securing the Future (2005)	 industry and water users. Respect the planet's environment, resources and biodiversity in order to improve our environment and ensure that the natural resources needed for life are unimpaired and remain so for future generations; Ensure a strong, healthy and just society meeting the diverse needs of all people in existing and future communities; Build a strong, stable and sustainable economy, which provides prosperity and opportunities for all. 	Objectives 1-12

Plan/Policy/Programme	Key Objectives Relevant to LDF	Draft Core Strategy Objectives
Regional		
West Midlands Regional Spatial Strategy - Incorporating Phase 1 Revision (2008)	Secure the regeneration of the rural areas of the region; Betain the Croon Bolt, but	Objectives 1-12.
	Retain the Green Belt, but to allow adjustment of boundaries where this is necessary to support urban regeneration;	
	Support the cities and towns of the region to meet their local and sub-regional development needs;	
	Support the diversification and modernisation of the region's economy while ensuring that opportunities for growth are linked to meeting needs and reducing social exclusion;	
	Ensure the quality of the environment is conserved and enhanced across all parts of the region;	
	Improve significantly the region's transport systems;	
	Promote the development of a network of strategic centres.	
West Midlands Visitor Economy Strategy (2008)	Add value to the west midlands visitor economy by attracting more visitors from outside the region, including more overnight visitors, more business and high-value leisure visitors	Objective 9;Objective 12.
	Attract greater private sector tourism investment and extend the multi- cultural experience of the region.	

Plan/Policy/Programme	Key Objectives Relevant to	Draft Core Strategy Objectives
West Midlands Regional Economic Strategy: Connecting to Success (Advantage West Midlands, 2007)	Create economically sustainable new businesses;	Objectives 1-12
ivilularius, 2007)	Capitalise on sustainability and low-carbon opportunities;	
	Invest in business processes and enterprise;	
	Stimulate employer investment in skills and training;	
	Invest in high-value skills for the future economy;	
	Stimulate innovation, creativity and knowledge generation;	
	Improve transport and communications to increase accessibility, efficiency and competitiveness;	
	Support a secure, low- carbon energy infrastructure for the region;	
	Develop sustainable communities;	
	Regenerate our most deprived communities;	
	Maximise cultural offer and natural assets;	
	Change attitudes to sustainability and consumption;	
	Drive up ambition and aspirations;	
	Skills for employment and enterprise.	
Regional Sustainable Development Framework (2006)	Develop thriving sustainable communities;	Objectives 1-12
(2000)	Reduce overall energy use and increase use of renewable sources;	
	Promote sustainable consumption and production.	

Plan/Policy/Programme	Key Objectives Relevant to	Draft Core Strategy Objectives
West Midlands Regional Housing Strategy (2005)	 Create a strong regional economy, which through the provision of "pathways of housing choice" enables people to live near their work in pleasant affordable homes; Redress the failure of the housing markets that have resulted in little or, in some cases no substantial range 	Objective 1;Objective 4;Objective 10;Objective 12.
	 of choice whether in price or type; Work with the private sector and Registered Social Landlords and to deliver the required new range and types of housing. 	
Rural Renaissance: Advantage West Midlands' Rural Framework (2005)	Foster the sustainable development and diversification of the rural economy of the west midlands;	Objective 2;Objective 3;Objective 5;
	Raise skills levels and improve access to skills development opportunities in rural areas, in support of the ten business clusters;	Objective 6;Objective 7;Objective 8;
	Support restructuring in the west midlands rural economy though development of an accessible, modern, social and economic infrastructure and capacity; through improving access to opportunity.	Objective 9;Objective 12.
West Midlands Regional Energy Strategy (2004)	Ensure that business benefits from commercial opportunities to produce energy efficient products and initiatives;	Objective 4;Objective 5;Objective 10;
	Ensure focused and integrated delivery and implementation of energy use.	Objective 11;Objective 12.
West Midlands Regional Transport Strategy (2004)	Improve accessibility across the region, and reduce the need to travel by expanding upon travel choice.	Objective 4;Objective 5;Objective 10;
		Objective 11.

Key Objectives Relevant to **Draft Core Strategy** Plan/Policy/Programme **Objectives** Local Malvern Hills AONB Keep the Hills open for the Objective 1; Management Plan 2009-2014 benefit, recreation and enjoyment of the public. Objective 2; Provide opportunities for Objective 3; informal outdoor recreation by the public, both visitor Objective 4; and resident. Objective 5; Conserve and enhance the character and quality of the Objective 6; existing landscape to include all types of natural Objective 8; flora and fauna. Objective 9; Conserve and enhance the existing wildlife of the Hills Objective 10; and Commons. Objective 11; Improve the public's knowledge and Objective 12. understanding for the Malvern Hills. Have regard for the social and economic well being of the people living in the area in a manner compatible with the conservators' other purposes. Ensure that development within this area is consistent with the objectives of the conservators.

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Plan/Policy/Programme	Key Objectives Relevant to LDF	Draft Core Strategy Objectives
Wye Valley AONB Management Plan 2009-2014	Conserve and enhance, where necessary, the natural beauty of the landscape in the Wye Valley AONB, with its natural and cultural features and processes.	Objectives 1-12.
	Conserve, enhance and restore the characteristic biodiversity.	
	Conserve, safeguarding and enhance the historic environment of the AONB, with its wealth of cultural associations.	
	Foster viable farming enterprises that manage the land in ways that protect the natural resources and distinctiveness of the AONB and to enhance them where need arises.	
	Ensure woodland throughout the Wye Valley AONB is managed sustainably in a way that protects and enhances the outstanding semi natural wooded character of the area, and provides economic, environmental and social benefits.	
	Ensure that sustainable tourism, based upon the natural beauty and local distinctiveness of the AONB, continues to enrich the lives of visitors, operators and employees while contributing positively to the conservation and enhancement of the area.	

Plan/Policy/Programme	Key Objectives Relevant to	Draft Core Strategy Objectives
Herefordshire Council: Biodiversity Strategy 2007- 2010	Improve the understanding of the county's biodiversity resource with particular emphasis on access to information on the resource; Protect and enhance the biodiversity of the county on land where we have an influence; Work with key stakeholders to achieve the successful implementation of the Biodiversity Action Plan.	Objective 10;Objective 11;Objective 12.
Herefordshire Community Safety and Drugs Partnership: Strategic Plan 2008-2011	Reduce crime through offender management and other interventions; Reduce drug and alcohol harm; Promote and deliver increased road safety; Provide community reassurance in anti-social behaviour, disorder and crime.	Objective 2;Objective 5;Objective 10.
Herefordshire Council: Sustainability Strategy 2006- 2009	 Support and co-ordinate council activities that further sustainability objectives; Increase awareness and provide a point of reference for all interested in maximising sustainable development within their work for the council; Build a framework for streamlining sustainability objectives across the council's plans, policies, budgets and strategies; Identify and encourage shared, quantified outcomes that contribute to a sustainable Herefordshire; Communicate the council's commitment to sustainable development to the public. 	Objectives 1-12.

Plan/Policy/Programme	Key Objectives Relevant to LDF	Draft Core Strategy Objectives
Herefordshire Local Transport Plan 2 2006/07 – 2010/11	Reduce congestion and increase the use of sustainable modes of travel to safeguard the environment.	Objective 4;Objective 5.
Herefordshire Economic Development Strategy 2005- 2025	Establish and promote Herefordshire as the leading county for a sustainable and high quality of life. Attract and support entrepreneurial businesses in sustainable high value sectors such as environmental technologies and knowledge-based activities.	 Objective 1; Objective 2; Objective 3 Objective 5; Objective 6; Objective 7; Objective 8.
	Enhance the provision of community based training and learning.	
	Maximise the economic impact of competitive locations by improving the land and property offer.	
	Provide flexible business accommodation and other support services in peripheral locations.	
	Provide a sector specific property offer for key sectors (such as mixed use live-workspace for the creative industries sector).	
	Address traffic congestion in Hereford through additional traffic management measures.	
	Enhance access to affordable housing for those on low incomes, or those who are generally disadvantaged.	
	Fully understand and address issues associated with urban disadvantage, particularly in Hereford City.	

Plan/Policy/Programme	Key Objectives Relevant to	Draft Core Strategy Objectives
Herefordshire Council: Corporate Environmental Strategy 2005-2011	 Make efficient use of natural resources such as water, heat and electricity, and promote the use and development of appropriate sources of renewable energy and recycled products. Take action to prevent pollution and minimise environmental risks. Promote sustainable and integrated transport solutions that meet the needs of the county. Implement a waste strategy to reduce the amount of waste entering the waste stream. Respond to the challenges posed by climate change by significantly reducing carbon emissions from its own activities and acting, where possible, to address and mitigate wider potential impacts. Protect natural habitats and species to maintain and improve the wealth of biodiversity in the county. Promote the benefits of a healthy and attractive environment to community well being. Provide a planning system that ensures that development is sustainable. 	 Objective 2; Objective 4; Objective 5; Objective 10; Objective 11; Objective 12.

Plan/Policy/Programme	Key Objectives Relevant to LDF	Draft Core Strategy Objectives
Herefordshire Partnership Climate Change Strategy 2005/6 - 2011/12	Reduce emissions of carbon dioxide and other greenhouse gases.	Objective 4;Objective 5;
	 Decrease emissions of carbon dioxide equivalent emissions per head of population per year. Reduce the fossil fuel and electricity consumption of operational council properties. Support and promote energy efficient measures. Reduce the average street lamp circuit wattage. Improve the energy efficiency of all housing sectors. Reduce the energy consumption of operational council properties. Support the use of renewable energy sources. 	 Objective 10; Objective 11; Objective 12.
Herefordshire Cultural Consortium Action Plan 2005/06	 Put culture and leisure at the heart of the county's development; Encourage participation in culture and leisure by breaking down barriers to involvement, meeting the wide range of needs and aspirations of the Herefordshire community; Improve the quality and variety of experience for visitors and local people throughout the county; Promote the cultural distinctiveness and diversity of the county; Sustain and grow the county's cultural assets through attracting additional resources. 	 Objective 2; Objective 9; Objective 12.